

### Policy Instruments for mitigating plastic pollution



### Introduction

- Plastic consumption is 18.45 MMT in 2018-19 vis-à-vis 0.9 MMT in 1990; 43% is used in packaging
- Annual per capita consumption is about 13 Kg in India vis-à-vis 108 Kg in US and global average of 30 Kg in 2018-19
- India generates about 9.4 million tons plastic waste in 2017 (CPCB); 94% thermoplastic and remaining thermoset.
- Plastic contributes about 8% of total solid waste (CPCB)
- Collection efficiency of plastic waste is about 80.3%, out of which 28.4% was treated in 2014 (CPCB)
- The seas near Mumbai, Kerala and A&N Islands are among the worst polluted in the world; land based sources are the major cause of marine plastic pollution (MPP)
- Need is to design policies that help in managing plastic pollution/MPP by discourage consumption at source and encouraging waste treatment

### Plastic waste management rules 2016

- A complete ban on plastic below 50 micron
- Phasing out use of multi-layer packaging and
- Introduced extended producer responsibility (EPR) for producers, importers and brand owners
- These rules were amended in 2018

India follows broadly a Command and Control (CAC) mechanism to manage the plastic waste



### Policy goals



#### Source: Alpizar et al. (2020)

### **Policy Options**

		Price-based instruments	Rights-based instruments	Regulation instruments	Behavioral instruments
*	Targeting the plastic industry	<ul> <li>A tax based on environmental performance of the plastic products.</li> <li>Subsidies for research and innovation.</li> </ul>	<ul> <li>Extended producer responsibility (EPR).</li> </ul>	- Standards for pellets spills from the industry.	<ul> <li>Information provision.</li> <li>Nudging such as setting defaults to "no plastics".</li> <li>Use of social comparisons.</li> </ul>
ġ	Targeting consumption of plastic by households and firms	<ul> <li>Increasing the price on plastic products.</li> <li>Deposit-refund schemes for plastic bottles.</li> <li>Waste charge.</li> </ul>	- Waste-based billing.	<ul> <li>Bans (single-used plastic, light-plastic bags).</li> <li>Mandatory recycling.</li> </ul>	<ul> <li>Information provision.</li> <li>Nudging such as setting defaults to "no plastics".</li> <li>Use of social comparisons.</li> <li>Explicit use of social norms.</li> </ul>
	Targeting disposal of plastics	<ul> <li>Weight-based pricing of waste.</li> <li>Subsidizing appropriate behavior.</li> </ul>	<ul> <li>Extended producer responsibility.</li> <li>"Pay-as-you-throw" (PAYT) systems.</li> <li>Provision of waste collection that promotes separation of waste for recycling.</li> </ul>	<ul> <li>Landfill bans.</li> <li>Mandatory recycling laws.</li> </ul>	<ul> <li>Education, information campaigns.</li> <li>Information appealing to social and personal norms, pro-social behavior.</li> <li>Door-to-door information provision.</li> <li>Face-to-face information facilitating the adoption of recycling.</li> </ul>

#### Source: Alpizar et al. (2020)

## Reducing use of plastic bags: a case study

- Gupta and Somanathan (2011) analyze the effectiveness of ban on the use of plastic bags in Delhi vis-à-vis a combination of three policy instruments (i) information provision, (ii) a cash-back scheme, and (iii) provision of substitutes for plastic bags
- The study highlights the issues of monitoring and enforcement in context of regulation
- The study applies an experimental approach in actual market to test instruments that can control an environmental externality
- The sampling frame of the study is a retail consumer market in Delhi and NCR (4 neighborhoods in Delhi and 1 in Ghaziabad)

### The experimental design



### Impact of differential interventions



### Price elasticity of demand



### Consumers using their own bags



### **Econometric Analysis**

	Dependent Variable: Consumer Brings Own Bag in the Grocery Shops		Dependent Variable: Consumer Brings Own Bag in the Fruits and Vegetable Shops		
	Model 1	Model 2	Model 3	Model 4	
	Marginal Effects (with Robust Standard Errors)				
Information	0.06***	-	0.01	-	
Negative Information	-	0.04**	-	-0.00	
Positive Information	-	0.09***	-	0.01**	
Information & Cash back	0.12***	-	0.04***	-	
Information & 1% Cash back	-	0.12***	-	0.02**	
Information & 2% Cash back	-	0.14***	-	0.07***	
Information, Cash-back & Cloth Bags <sup>1</sup>	0.19***	0.19***	0.08***	0.08***	
Weekend	-0.003	-0.005	-0.01***	-0.01***	
Grocery					
Soft F&V	-	-	-0.01***	-0.01***	
Wet Items	-0.08***	-0.08***	-0.002	-0.002	
Unpacked Grocery	-0.13***	-0.13***	-	-	
Female	-0.004	-0.005	0.02***	0.02***	
Age: less than 20yrs <sup>2</sup>	0.14***	0.14***	0.03***	0.03***	
Age: 20-40yrs	0.05***	0.06***	0.002	0.002	
Age: more than 60yrs	0.24***	0.24***	0.06***	0.06***	

### **Concluding remarks**

- Plastic waste in general and MPP is a serious concern in India, and land based consumption of plastic is a major source of MPP
- Effective solutions require reduction in real consumption and treatment/recycling of waste
- Economic cost of implementation and socio-cultural, environmental, and the factors that affect behavioral changes determine the effectiveness of mitigation strategies
- A combinations of policy instruments is more effective rather than a single instrument, i.e., policies such as deposit-refund scheme combined with behavioral instruments

# Thank you !

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